

**Transparency Oregon
Advisory Commission**

Biennial Report



**Legislative Fiscal Office
February 2015**

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SUMMARY

This report fulfills the Transparency Oregon Advisory Commission's (TOAC) requirement to provide the Legislative Assembly with a report on the status of the Oregon transparency website by February 15 of each odd-numbered year. This requirement is codified in ORS 184.486.

The report covers enhancements made to the Oregon transparency website during the 2013-15 biennium and identifies possible future enhancements to the website for the next biennium. This is the third report made by the Commission.

The Transparency Oregon Advisory Commission was established by HB 2500 (2009) and held its first meeting on December 17, 2009. The Commission met three times during the 2009-11 biennium, once during the 2011-13 biennium, and twice in the 2013-15 biennium.

The Commission consists of nine members appointed by the Governor, the President of the Senate, the Speaker of the House, the Director of the Department of Administrative Services, and the Legislative Fiscal Officer. Membership is required to reflect a mixture of legislators, public members, and state agency representatives.

The Department of Administrative Services (DAS) was directed by HB 2500 to develop an Oregon transparency website by January 1, 2010. The website was to be designed so that any person could view the information on the site that is a public record and not exempt from disclosure under the state's public records laws. The Department complied with this direction by providing an initial website release in December 2009. The Department, through its Office of the State Chief Information Officer (CIO), has worked with TOAC to make various changes and enhancements to the site since that time.

The website provides annual updates for agency budget, revenue, expenditure, contracts and procurement, state workforce compensation information, performance audits, and benchmarks. Four bills were passed by the 76th Legislative Assembly in 2011 that added requirements to the website. These new requirements included providing additional reports from agencies that provide tax expenditures for economic development (HB 2825), public meeting notices (HB 2788), data on county lottery payments (HB 3188), and including Education Service Districts among the reporting entities (SB 250).

In the 2012 session, the 76th Legislative Assembly added reporting requirements for applications related to energy tax credits and grants for biomass, energy conservation projects, transportation, manufacturing, and renewable energy contributions (HB 4079).

In 2013, the 77th Legislative Assembly added requirements to the website that directed: state agencies to provide information regarding the percentage of expenditures made in-state and out-of-state for goods or services (HB 3400); the posting of links to public meetings minutes and additional data on local governments (HB 2370); the posting of a report from Oregon Business Development Department on tax credit costs and fees (HB 2763); and changed the date of the Legislative report from January 15 to February 15 of each odd-numbered year (HB 2322).

Additionally, HB 3035 (2013) directed DAS to develop a plan for providing information related to contracts entered into by state agencies, school districts, and community colleges and report on the plan by January 1, 2015.

AUTHORITY

HB 2500 was passed unanimously by the 2009 Legislature to create the Oregon transparency website and establish the Transparency Oregon Advisory Commission.

The measure was introduced due to interest in having Oregon join the growing number of states that have operational websites for posting state spending, detailing financial information, identifying performance measures and data, and providing interactive systems to model state budgets.

A copy of the Oregon Revised Statutes relating to the Transparency Oregon Advisory Commission and Oregon transparency website can be found in Appendix A of this report.

BACKGROUND

The Transparency Oregon Advisory Commission was established by HB 2500 (2009) and held its first meeting on December 17, 2009. The Commission met three times during the period between December 2009 and January 2011 and three times during the period between January 2012 and May 2014.

As part of the enacted legislation, the Department of Administrative Services was directed to develop an Oregon transparency website that would provide state budget, revenue, and other financial data and information to the public. State agencies were directed in the measure to provide the information required by DAS only when no additional cost would be incurred and with no reallocation of resources. This basically meant that only existing reports and information contained within existing databases would be used in the creation and update of the website. The measure also specified certain data elements and reports to be included on the website.

DAS initiated work on the website in July 2009 by holding meetings with state agency stakeholders; creating a collaborative workspace for HB 2500 implementation on Oregon GovSpace; holding one-on-one meetings with each primary stakeholder; conducting awareness presentations for agency heads, administrative business services directors, public information officers, and others; and distributing newsletter articles and Exec Net messages. The initial transparency website mockup was prepared in September 2009.

The Commission reviewed this initial website mockup in December 2009 and made several suggestions for changes and improvements to the content on the website. During the period between January and March 2010, DAS released the initial website and made additional modifications. DAS also established reporting standards with respect to format, content, and timelines and made agreements with agencies for report submission. DAS then continued to work on

identifying and implementing improved data entry and classification methods for expenditure information, and developed procedures for the annual update of information.

During the 2011 legislative session, four bills were passed that included new requirements for the transparency website:

- 1) HB 2825 added Tax Expenditure reports from the Department of Revenue, Business Oregon, Department of Energy, and the Office of Film and Television.
- 2) HB 2788 required each state agency to post notices of public meetings on the website beginning January 1, 2012.
- 3) HB 3188 required that each county submit a report on lottery funds expenditures, including the amount of moneys received and expended, purpose and use of the moneys, and amounts spent on administration of these funds.
- 4) SB 250 added Education Service Districts to the list of reporting entities to the website.

In the 2012 legislative session, reporting requirements on applications for energy tax credits and grants related to biomass, energy conservation projects, transportation, manufacturing, and renewable energy contributions were added to the website requirements (HB 4079).

During the 2013 legislative session, four bills were passed that included new requirements for the transparency website:

- 1) HB 2370 added links to state agency websites that have public meeting minutes or summaries; links to Secretary of State website for agency administrative rules; and links to local government websites providing information on revenues, expenditures and budgets.
- 2) HB 2763 required Business Oregon to post report on costs and fees for administering tax credit.
- 3) HB 3035 directed DAS to develop a plan for providing specific information to the website on public contracts from state agencies, school districts and community colleges.
- 4) HB 3400 directed state agencies to include description of the percentage of expenditures made inside and outside of Oregon for contract goods or services.

For each annual report DAS, through its Office of the State CIO, works with Executive Branch agencies, Legislative Branch agencies, the Judicial Department, Oregon University System, Oregon Lottery, Oregon State Treasury, Education Service Districts, and all 36 Oregon counties and provides reports on the website viewable through Excel spreadsheets, plain text, links to existing information system applications, or through the data.oregon.gov open data portal, which is an open data repository providing users the ability to access, search and download additional public information.

MEMBERSHIP

The Commission consists of nine members appointed by the Governor, the President of the Senate, the Speaker of the House, the Director of the Department of Administrative Services, and the Legislative Fiscal Officer. Membership is required to reflect a mixture of legislators, public members, and state agency representatives. Four of the members are required to be legislators, one each from the majority and minority parties in the Senate and the House, appointed by the President and Speaker, respectively. Two members are required to be from the public with experience in public

finance, public relations, measurement of performance outcomes, or technology; one each appointed by the President and the Speaker. The Governor is required to appoint one member from an executive branch agency, and the DAS Director and Legislative Fiscal Officer are required to appoint one member each.

The term of office of each member is four years, but a member serves at the pleasure of the appointing authority. Before the term of any member expires, the appointing authority is required to appoint a successor whose term begins on the next January 1st. Members can be reappointed. If there is a vacancy, the appointing authority is required to make an appointment that is immediately effective for the remainder of the unexpired term.

A list of the current membership of the Commission by appointing authority with the length of term identified can be found in Appendix B of this report.

WEBSITE REQUIRED CONTENT

ORS 184.483 directs the Department of Administrative Services to develop and make available to the public a website that provides state agency and education service district information and other financial and budget data. The specified information includes:

- Annual state agency revenues
- Annual state agency expenditures
- Annual state agency human resources expenses, including compensation
- Annual state agency tax expenditures
- A description of percentages of expenditures made in-state and out-of-state for contracts for goods or services for the state agency
- State agency contracting and subcontracting information
- A graphic representation of the primary funding categories and approximate number of individuals served by the state agency
- A description of the mission, function, and program categories of the state agency
- Information about the state agency from the Oregon Progress Board
- A copy of any audit report issued by the Secretary of State for the state agency
- Applications related to Energy Tax Credits or Renewable Energy Grants
- Local service plans of the Education Service Districts
- A copy of all reports required by statute for Education Service Districts
- Notices of public meetings of state agencies and Education Service Districts
- A link to the Secretary of State website for rules adopted by the state agency

The statute also requires that the required content for each state agency, to the extent practicable and subject to laws relating to confidentiality, should consist of existing data using existing state agency resources without the reallocation of resources and without any additional cost to the agency. State agencies are directed to provide the information in the format and manner required by DAS by posting reports and providing links to existing information system applications and/or websites. The reporting requirements apply to all state agencies, boards and commissions in the Executive, Legislative, and Judicial branches of government as well as the State Treasurer.

In order to provide the required information within confidentiality laws, DAS followed the guidelines of the Oregon ID Theft Act (definition of Personally Identifiable Information) and Public Records Law ORS 192. To provide the information at no additional cost, DAS developed the website by posting reports or by using links to currently existing reports, websites, systems, and databases. The primary reports currently used by DAS include the following:

- Revenue Reports – DAS Chief Financial Office; Oregon State Lottery
- Expenditure Reports – DAS State Financial Management System; Oregon State Lottery; Oregon Department of Transportation; Oregon University System
- Contracts Reports – DAS Enterprise Goods and Services; Oregon State Lottery; Oregon Department of Transportation; Oregon University System; Oregon Judicial Department
- Human Resource Expenses/Salary Reports – DAS Chief Human Resources Office; Oregon University System
- Other Reports/Information – Annual Tax Expenditure Reports; Energy Tax Credits and Renewable Energy Grants Reports; Secretary of State Audits Reports; Agency Mission, Function, Program Categories from Oregon Blue Book; Stimulus Tracking and Reporting; Education Spending from Open Books Project; Education Service District Reports; County Lottery Expenditure Reports; Economic and Revenue Forecasts; Public Meeting Notices; website links to miscellaneous other sources such as the Legislative Fiscal Office and DAS Chief Financial Office publications on the state budget

DAS was directed by HB 2500 to develop and make available the transparency website by January 1, 2010. The website was to be designed so that any person could view the information on the site that is a public record and not exempt from disclosure under the state's public records laws. The Department complied with this direction by providing an initial website release in December 2009. DAS has worked with TOAC to make various changes and enhancements to the site since that time.

The Department of Administrative Services updates the Oregon Transparency website annually although not all pages on the website required updating since the state is in the middle of the 2013-15 biennium. In addition, the Department has preserved the content posted for the 2009, 2010, 2011, 2012, and 2013 fiscal years in an archive located in the transparency website location.

A screen print of the current website portal can be found in Appendix C of this report.

COMMISSION ACTIONS

At its first meeting in December 2009, the Commission reviewed the initial website mockup and made several recommendations to DAS for changes and enhancements:

- Delete state employee names on website data for salaries
- Include a display of state employee average benefits
- Include state employee names on lists of vendor payments
- Include data on union dues, fair share payments, and political action contributions
- Add contact information on the website for Commission members
- Provide links to local government websites
- Review possibilities for an improved display and standardization of lengthy reports included on the website

- Review possibilities of including data from Semi-Independent Boards and Commissions on the website
- Review the exemption of the State Treasurer

DAS reported on these issues and changes at the Commission's May 2010 meeting and presented the updated website for Commission review. The Commission discussed adding additional links on the website to other entities such as the Committee on Performance Excellence, the Governor's Re-Set Cabinet, ORESTAR (Election Reporting), and other government efficiency sites. Interest was expressed in making the Tax Expenditure Report and data more accessible on the portal page of the website. The Commission also discussed including a web form to easily obtain public feedback on the website and enhancements that the public wants to have included.

At the September 2010 meeting of the Commission, DAS again presented the modified website that included the additional links and other information recommended by the Commission at the previous meeting. Most of these additional links to information were included on the website's "Resources" page. In addition, the Commission received a presentation on the transparency websites of several other government units as potential models for improvements to Oregon's site. These other transparency sites included examples from Kentucky, Texas, Missouri, Illinois, and the City of Albany. The key criteria for an effective website were identified as comprehensive (including contracts and non-contract spending, tax expenditures, quasi-public agencies, and local government); one-stop (all data on one site, not links to other sites, and in one master searchable database); one click searchable (with the ability to download search results to a spreadsheet); raw data access; context (data with explanations of purpose and with performance measures); and updated regularly.

The Commission did not meet in 2011, as four of the original appointments became vacant or expired, including the chair of the Commission and were not reappointed.

At the December 2012 meeting, DAS presented the updated website that included past Commission recommendations as well as additions from legislation passed in 2011 and 2012. The additional information was provided from links on a menu on the main page in order to maximize space limits of the website. DAS reported that Oregon's transparency website score, as rated by the US Public Interest Research Group, is 87%, tied for 8th nationally. The Commission approved the addition of a link on the transparency website to specific data from the Oregon Public Employees Retirement System (PERS). The data that was linked included unfunded liability amounts and employer contribution rates for the state and local governments, school districts, and Education Service Districts. The Commission expressed interest in improving public feedback measurements and providing easier mechanisms for the public to provide input regarding the websites' content.

The Commission met again in November 2013 to adopt the 2013 report, receive an overview and update of the transparency site from DAS, and discuss potential legislation for 2014.

The Commission met in May 2014 to receive an overview and update from DAS as well as a report from the US Public Interest Research Group on ratings of transparency websites across the nation. Oregon received an A-, the highest grade awarded, finishing with the second highest overall point total, half-point behind Indiana, among all other states.

WEBSITE FUTURE ENHANCEMENTS

While the Commission took no formal action to make recommendations on future website enhancements, the following is a summary of the major topics discussed by the Commission during its deliberations on the website and the changes that should be considered for future iterations:

- Review the funding issue with the Legislature since a robust transparency website needs resources for development and maintenance
- Conduct a survey of the public to determine what is wanted for inclusion in the website
- Provide the ability for easy public feedback
- Improve the ability to search the data fields included on the website and on the data included on other websites linked to the transparency website
- Provide more information on tax expenditures
- Provide the ability to drill down into databases such as the ORPIN site on procurement contracts to search for a particular contract or vendor
- Include a process for DAS to make recommendations for additions to the website

Due to the passage of Ballot Measure 71 in the November 2010 General Election, the Legislature now meets in annual sessions. The odd-numbered year session is comprised of an organizational session that will meet in 2013 from January 14-16. By rule, the organizational session is only meant for procedural activities and does not have the authority to take any action or have any committee activity. Also by rule, the regular session (now limited to 160 calendar days in the odd-numbered year) does not start until February 1st. Given this constitutional change to annual sessions and the manner in which the Legislature has implemented the change, the January 15th date for submittal of a report by the Commission in the original legislation establishing the Transparency Oregon Advisory Commission was no longer effective. The Legislative Fiscal Office recommended changing the date for submittal of the report to the Legislature to February 15th of the odd-numbered year. During the 2013 legislative session, this reporting date change to ORS 184.486(13) was made.

APPENDIX A

OREGON TRANSPARENCY LAWS

ORS 184.483 – 184.488

Oregon Transparency Website

184.480 “State agency” defined for ORS 184.480 to 184.488. As used in ORS 184.480 to 184.488, “state agency” means any officer, board, commission, department, division or institution of state government, as defined in ORS 174.111. [2009 c.838 §1; 2011 c.368 §1]

184.483 Oregon transparency website. (1) The Oregon Department of Administrative Services shall develop and make available an Oregon transparency website. The website shall allow any person to view information that is a public record and not exempt from disclosure under ORS 192.410 to 192.505, including but not limited to information described in subsection (3) of this section.

(2) State agencies and education service districts, to the extent practicable and subject to laws relating to confidentiality, when at no additional cost, using existing data and existing resources of the state agency or education service district and without reallocation of resources, shall:

(a) Furnish information to the Oregon transparency website by posting reports and providing links to existing information system applications in accordance with standards established by the Oregon Department of Administrative Services; and

(b) Provide the information in the format and manner required by the Oregon Department of Administrative Services.

(3) To the extent practicable and subject to laws relating to confidentiality, when at no additional cost, using existing data and existing resources of the state agency or education service district and without reallocation of resources, the Oregon transparency website shall contain information about each state agency and education service district, including but not limited to:

(a) Annual revenues of state agencies and education service districts;

(b) Annual expenditures of state agencies and education service districts;

(c) Annual human resources expenses, including compensation, of state agencies and education service districts;

(d) Annual tax expenditures of state agencies, including, when possible, the identity of the recipients of each tax expenditure;

(e) For each state agency, a description of the percentage of expenditures made in this state and the percentage of expenditures made outside this state under all contracts for goods or services entered into by the state agency during each biennium;

(f) A prominently placed graphic representation of the primary funding categories and approximate number of individuals served by the state agency or the education service district;

(g) A description of the mission, function and program categories of the state agency or education service district;

(h) Information about the state agency from the Oregon Progress Board;

(i) A copy of any audit report issued by the Secretary of State for the state agency or of any audit reports issued for the education service district;

(j) The local service plans of the education service districts;

(k) A copy of each report required by statute for education service districts; and

(L) A copy of all notices of public meetings of the education service districts.

(4) In addition to the information described in subsection (3) of this section:

(a) The department shall post on the Oregon transparency website notices of public meetings required to be provided by the state agency under ORS 192.640. If the state agency maintains a website where minutes or summaries of the public meetings are available, the state agency shall provide the department with the link to that website for posting on the Oregon transparency website.

(b) The department shall post on the Oregon transparency website a link for the website maintained by the Secretary of State for rules adopted by the state agency. If the state agency maintains a website where the rules of the agency are posted, or where any information relating to the rules of the agency is posted, the state agency shall provide the department with the link to that website for posting on the Oregon transparency website.

(c) The department shall provide links on the Oregon transparency website for information received by the department regarding contracts and subcontracts entered into by a state agency or education service district, to the extent disclosure of that information is allowed by law and the information is already available on websites maintained by the state agency or education service district. To the extent available, the information linked to under this section must include:

- (A) Information on professional, personal and material contracts;
- (B) The date of each contract and the amount payable under the contract;
- (C) The period during which the contract is or was in effect; and
- (D) The names and addresses of vendors.

(5) In creating, operating, refining and recommending enhancements to the Oregon transparency website, the Oregon Department of Administrative Services and the Transparency Oregon Advisory Commission created in ORS 184.486 shall consider and, to the extent practicable, adhere to the following principles:

- (a) The website must be accessible without cost and be easy to use;
- (b) Information included on the Oregon transparency website must be presented using plain, easily understandable language; and

(c) The website should teach users about how state government and education service districts work and provide users with the opportunity to learn something about how state government and education service districts raise and spend revenue.

(6) If a state agency or an education service district is not able to include information described in this section on the Oregon transparency website because of the lack of availability of information or cost in acquiring it, the Transparency Oregon Advisory Commission created in ORS 184.486 shall list the information that is not included for that state agency or education service district in the commission's report to the Legislative Assembly required under ORS 184.486.

(7) The Oregon Department of Administrative Services shall include on the Oregon transparency website a page that provides links to websites established by local governments, as defined in ORS 174.116, and by special government bodies, as defined in ORS 174.117, for the purpose of providing transparency in the revenues, expenditures and budgets of the public bodies. The department shall include a link to the website of the public body upon receiving a request from the public body, and shall consider recommendations from the Transparency Oregon Advisory Commission for the inclusion of other links to local and special government body websites. The department shall include a prominent link on the home page of the Oregon transparency website for information posted to the page described in this subsection. [2009 c.838 §2; 2011 c.368 §2; 2011 c.705 §20; 2013 c.357 §1; 2013 c.645 §3]

Note: Section 1, chapter 746, Oregon Laws 2013, provides:

Sec. 1. (1) On or before January 1, 2015, the Oregon Department of Administrative Services shall develop a plan for providing the following information, or providing links to the following information, on the Oregon transparency website:

(a) Information on expenditures made by state agencies under contracts, including the text of the contracts and information on the work to be performed, or products or services to be provided, under the contracts.

(b) Information regarding the terms of state agency contracts that is listed by categories, such as contracts not yet completed and anticipated completion dates, in a manner that allows persons accessing the website to search each category separately.

(c) Information regarding vendors and other contractors under state agency contracts that is listed by categories, such as city, state and zip code of a vendor's or contractor's residence, in a manner that allows persons accessing the website to search each category separately.

(d) Findings or determinations under ORS 279B.030 and 279B.036, and supporting documentation for those findings or determinations.

(e) Annual revenue, annual expenditures and contracting and subcontracting information for school districts and community colleges.

(2) On or before February 15, 2015, the Oregon Department of Administrative Services shall report to the Legislative Assembly, in the manner provided in ORS 192.245, the details of the plan developed under this section. [2013 c.746 §1]

184.484 Reports of tax expenditures connected to economic development. (1) For each statute authorizing a tax expenditure that has a purpose connected to economic development and is listed in subsection (2) of this section, the state agency charged with certifying or otherwise administering the tax expenditure shall submit a report to the Oregon Department of Administrative Services. If no agency is authorized by statute, or if the statute does not provide for certification or administration of the tax expenditure, the Department of Revenue shall submit the report.

(2) This section applies to:

(a) ORS 285C.175, 285C.309, 285C.362, 307.123, 307.455, 307.462, 315.141, 315.331, 315.336, 315.341, 315.507, 315.514, 315.533, 316.698, 316.778, 317.124, 317.391 and 317.394.

(b) Grants awarded under ORS 469B.256 in any tax year in which certified renewable energy contributions are received as provided in ORS 315.326.

(c) ORS 315.354 except as applicable in ORS 469B.145 (2)(a)(L) or (N).

(d) ORS 316.116, if the allowed credit exceeds \$2,000.

(3) The following information, if it is already available in an existing database maintained by the agency, must be included in the report required under this section:

(a) The name of each taxpayer or applicant approved for the allowance of a tax expenditure or a grant award under ORS 469B.256.

(b) The address of each taxpayer or applicant.

(c) The total amount of credit against tax liability, reduction in taxable income or exemption from property taxation granted to each taxpayer or applicant.

(d) Specific outcomes or results required by the tax expenditure program and information about whether the taxpayer or applicant meets those requirements. This information shall be based on data already collected and analyzed by the agency in the course of administering the tax expenditure. Statistics must be accompanied by a description of the methodology employed in their generation.

(e) An explanation of the agency's certification decision for each taxpayer or applicant, if applicable.

(f) Any additional information submitted by the taxpayer or applicant and relied upon by the agency in its certification determination.

(g) Any other information that agency personnel deem valuable as providing context for the information described in this subsection.

(4) The information reported under subsection (3) of this section may not include proprietary information or information that is exempt from disclosure under ORS 192.410 to 192.505 or 314.835.

(5) No later than September 30 of each year, agencies described in subsection (1) of this section shall submit to the Oregon Department of Administrative Services the information required under subsection (3) of this section as applicable to applications for allowance of tax expenditures approved by the agency during the agency fiscal year ending during the current calendar year. The information shall then be posted on the Oregon transparency website required under ORS 184.483 no later than December 31 of the same year.

(6) In addition to the information described in subsection (3) of this section, the Oregon Department of Administrative Services shall post on the Oregon transparency website copies of all reports that the department, the Department of Revenue or the Oregon Business Development Department receives from counties and other local governments relating to properties in enterprise zones that have received tax exemptions under ORS 285C.170, 285C.175 or 285C.409, or that are eligible for tax exemptions under ORS 285C.309, 315.507 or 317.124 by reason of being in an enterprise zone. The reports shall be submitted to the Oregon Department of Administrative Services in a manner and format prescribed by the department.

(7) The information described in this section that is available on the Oregon transparency website must be accessible in the format and manner required by the Oregon Department of Administrative Services.

(8) The information described in this section shall be furnished to the Oregon transparency website by posting reports and providing links to existing information systems applications in accordance with standards established by the Oregon Department of Administrative Services. [2011 c.199 §1; 2012 c.45 §24; 2013 c.645 §2]

Note: 184.484 was enacted into law by the Legislative Assembly but was not added to or made a part of ORS chapter 184 or any series therein by legislative action. See Preface to Oregon Revised Statutes for further explanation.

(Transparency Oregon Advisory Commission)

184.486 Transparency Oregon Advisory Commission; members; duties; terms; reports. (1) There is created the Transparency Oregon Advisory Commission consisting of nine members appointed as follows:

(a) The President of the Senate shall appoint two members from among members of the Senate, one from the majority party and one from the minority party.

(b) The Speaker of the House of Representatives shall appoint two members from among members of the House of Representatives, one from the majority party and one from the minority party.

(c) The Governor shall appoint one member from an executive branch agency.

(d) The Director of the Oregon Department of Administrative Services shall appoint one member.

(e) The Legislative Fiscal Officer shall appoint one member.

(f) The President of the Senate and the Speaker of the House of Representatives shall each appoint one member of the public with experience or interest in public finance, public relations, measurement of performance outcomes or technology.

(2) The commission shall advise and make recommendations to the Oregon Department of Administrative Services regarding the creation, contents and operation of, and enhancements to, the Oregon transparency website.

(3) A majority of the members of the commission constitutes a quorum for the transaction of business.

(4) Official action by the commission requires the approval of a majority of the members of the commission.

(5) The commission shall elect one of its members to serve as chairperson. The chairperson shall be selected not later than October 1 of each odd-numbered year.

(6) If there is a vacancy for any cause, the appointing authority shall make an appointment to become immediately effective.

(7) The commission shall meet at times and places specified by the call of the chairperson or of a majority of the members of the commission.

(8) The commission may adopt rules necessary for the operation of the commission.

(9) The commission shall use the services of permanent staff of the Legislative Fiscal Office to the greatest extent practicable to staff the commission. The Oregon Department of Administrative Services may provide additional assistance.

(10) Notwithstanding ORS 171.072, members of the commission who are members of the Legislative Assembly are not entitled to mileage expenses or a per diem and serve as volunteers on the commission.

(11) Members of the commission who are not members of the Legislative Assembly are not entitled to compensation or reimbursement for expenses and serve as volunteers on the commission.

(12) All agencies of state government, as defined in ORS 174.111, are directed to assist the commission in the performance of its duties and, to the extent permitted by laws relating to confidentiality, to furnish such information and advice as the members of the commission consider necessary to perform their duties.

(13) The commission shall report to the Legislative Assembly not later than February 15 of each odd-numbered year. The report shall describe:

(a) Enhancements made to the Oregon transparency website during the previous two calendar years;

(b) Possible future enhancements to the website, including but not limited to the inclusion of information relating to:

(A) Performance outcomes that measure the success of state agency programs in achieving goals;

(B) State agency bond debt;

(C) State agency expenses for capital improvements;

(D) Numbers and descriptions of jobs created through state agency contracts and subcontracts;

(E) Lists of businesses and individuals receiving tax credits, deductions, refunds, rebates and other subsidies from a state agency;

(F) Lists of the names of contractors who received a contract from a state agency, including the number of contracts and compensation received; and

(G) Lists by contracting state agency of the number of contracts entered into during a biennium and the amount of moneys spent on the contracts; and

(c) The feasibility of including an interactive application where citizens can simulate balancing a biennial budget for the state.

(14) The term of office of each member is four years, but a member serves at the pleasure of the appointing authority. Before the expiration of the term of a member, the appointing authority shall

appoint a successor whose term begins on January 1 next following. A member is eligible for reappointment. If there is a vacancy for any cause, the appointing authority shall make an appointment to become immediately effective for the unexpired term. [2009 c.838 §3; 2011 c.272 §19; 2013 c.722 §27]

184.488 Transparency Oregon Advisory Commission Fund. (1) The Transparency Oregon Advisory Commission may accept contributions of moneys and assistance from the United States Government or its agencies or from any other source, public or private, and agree to conditions placed on the moneys not inconsistent with the duties of the commission.

(2) There is established in the State Treasury, separate and distinct from the General Fund, the Transparency Oregon Advisory Commission Fund. The fund consists of moneys received by the commission under this section and such other moneys as may otherwise be made available by law. Interest earned on the fund shall be credited to the fund. Moneys in the fund are continuously appropriated to the commission and may be used only for the performance of the functions of the commission. [2009 c.838 §4]

APPENDIX B

MEMBERSHIP ROSTER

Name	Appointing Authority	Term
Senator Richard Devlin	Senate President	01/01/12 – 12/31/15
Senator Kim Thatcher	Senate President	01/01/15 – 01/01/19
Representative Joe Gallegos	House Speaker	01/01/12 – 01/01/16
Representative Gene Whisnant	House Speaker	01/01/15 – 01/01/19
Thomas Fuller	Governor's Executive Branch	11/07/13 – 01/01/17
Theresa McHugh	Legislative Fiscal	01/01/13 – 01/01/17
Brian DeForest	DAS Director	01/01/15 – 01/01/19
Dave Rosenfeld	House Speaker's Public Member	01/01/12 – 12/31/15
Vacant	Senate President's Public Member	01/01/12 – 12/31/15

APPENDIX C

WEBSITE SCREEN PRINTS

Oregon Transparency: Home Page – Opening State Government to Everyone

The screenshot shows a web browser window displaying the Oregon Transparency website. The browser's address bar shows the URL <http://www.oregon.gov/transparency/pages/index.aspx>. The website header features the Oregon state logo and the text "OREGON.GOV". A banner for "PRESIDENT'S DAY FEBRUARY 16, 2015" is visible. The main heading reads "Oregon Transparency: Opening State Government to Everyone".

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About Transparency

This Web site is a tool to help you get to know your state government. Its purpose is to show you how government works, what your taxes buy, and how purchasing decisions are made. A good place to start is by reviewing annual budget information, agency key performance measures, and listings of public meetings.

If you have questions about agency-specific information, please contact that agency through this [Agency Contact](#) link. If you have comments about or suggestions for this website, please e-mail us at oregon.transparency@oregon.gov, or use our [online form](#).

Disclaimer:
Unless otherwise specified, data throughout this Web site is current as of June 30, 2014. Most of the information is updated on an annual basis at the end of each calendar year.

Please note that the data or information contained on the Oregon.gov/transparency Web site is raw, unaudited and unconsolidated. The data or information does not link to any audited financial statement. Because no comprehensive review for accuracy has occurred, the data or information may contain errors, omissions or misstatements. Also, this Oregon.gov/transparency Web site excludes data and information that is confidential, private or protected under state and federal laws. Users should not rely on the accuracy or completeness of this data or information for any purpose other than personal knowledge.

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Public Meetings

Click here to learn more about: [Oregon Public Meetings](#)

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Oregon Transparency: Public Meetings

The screenshot shows a web browser window displaying the Oregon Transparency website. The address bar shows the URL: <http://www.oregon.gov/transparency/Pages/PublicMeetingNotices.aspx>. The page features the Oregon.gov logo and a banner for President's Day on February 16, 2015. The main heading is "Oregon Transparency: Opening State Government to Everyone".

Public Meetings

- [What is a Public Meeting?](#)
- [2015 Public Meetings: Monthly Calendar Views](#)
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- [Public Meeting History](#)

What is a Public Meeting?

The 2011 Oregon Legislature passed [House Bill 2788](#), [HB 2788](#) requires State Agencies, Boards, Commissions, and Education Service Districts (ESDs) to "...post on the Oregon Transparency website notices of public meetings required to be provided by the state agency under [ORS 192.640](#)."

As State Agencies, Boards, Commissions, and Education Service Districts (ESDs) determine which meeting notices to post on this site they will be asking themselves:

Is it a "public meeting"?

- Does the meeting involve a government entity of any type - local, regional or otherwise? (This entity is known as a "public body.")
- Do the people attending the meeting have authority to make decisions or recommendations to the public body? (This group is known as a "governing body.")
- Is a quorum required for the governing body to meet in order to make a decision?
- Is the governing body planning to make a decision or deliberate toward a decision of any type at the meeting?

If the answer to **all** questions is "Yes", the meeting is a "public meeting" and falls under the requirements of [HB2788](#). For additional detail, refer to [ORS 192.610 to 192.690](#).

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2015 Public Meetings: Monthly Calendar Views

Click on any of the monthly links below to see all of the Public Meetings entered for the month selected. When you select a month to view, a new tab will open in your browser and redirect you to the Monthly Meeting Calendar in data.oregon.gov.

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Oregon Transparency: State Budget and Agency Key Performance Measures

The screenshot shows a web browser window with the URL http://www.oregon.gov/transparency/Pages/state_budget.aspx. The page features the Oregon.gov logo and a banner for President's Day on February 16, 2015. The main heading is "Oregon Transparency: Opening State Government to Everyone".

State Budget and Agency Key Performance Measures

[Organization of State Government](#)
[State Budget: 2013 - 2015](#)
[State Budget: 2011 - 2013](#)
[Legislative Fiscal Office \(LFO\): Archived Budget Documents](#)
[Agency Key Performance Measures](#)

Organization of State Government

Oregon state government is a large organization. The following resources may help you learn more about the structure, budgets and performance measures.

[Oregon Blue Book](#)

- The Blue Book offers descriptions of state agencies, contact information, budgets and histories that are understandable and accessible. For more information on the agencies that reside within the [Executive Branch](#) of state government, visit the [State Agencies, Boards and Commissions](#) Web page.

Also, see the sections for the [legislative](#) and [judicial](#) branches of state government.

State Budget: 2013 - 2015

- [2013-2015 Governor's Balanced Budget](#) (December 2012)
- [2013-2015 Legislatively Adopted Budget Summary](#) (July 2013)
- [Analysis of the 2013-2015 Legislatively Adopted Budget](#) (September 2013)
- [Highlights of the 2013-2015 Legislatively Adopted Budget](#) (September 2013)
- [Highlights of 2013-2015 Legislatively Approved Budget UPDATE](#) (April 2014)

The highlights documents summarize the 2013-2015 budget approved by the Legislature. The UPDATE is for 2014.

Click on the following link to learn more about the [Legislatively Adopted Budget for 2013-2015](#).

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State Budget: 2011 - 2013

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Oregon Transparency: Show Me The Money (Revenues)

The screenshot shows a web browser window displaying the Oregon Transparency website. The address bar shows the URL: <http://www.oregon.gov/transparency/Pages/revenue.aspx>. The page features the Oregon.gov logo and a banner for President's Day on February 16, 2015. The main heading is "Oregon Transparency: Opening State Government to Everyone".

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Main Content Area:

Show Me The Money

[Money Coming In: Revenue](#)

[Oregon Lottery: Comprehensive Annual Financial Report](#)

[Public Finance Basic Facts](#)

[Additional Resources](#)

[Quarterly Economic and Revenue Forecast](#)

Money Coming In: Revenue

A variety of revenue sources fund the operation of state government.

General Fund dollars come almost entirely from income taxes paid by individual Oregonians and Oregon businesses. The General Fund is also the most discretionary source of funds that the Governor and Legislature may spend.

Other Funds are the largest single category of revenues the state receives for the state budget. They include money from some taxes — chiefly those related to highway use, employment, and forests. They also include revenues from state licensing fees and the state's "business-like" incomes, such as tuition and other fees for services, and many funds related to loans or bonds.

State law (either the state constitution or statutes) dedicates Other Funds to pay for specific state services or programs. Other Funds do not include money from property taxes. In fact, all property tax revenues remain under the control of local governments.

Federal Funds are revenues that the federal government has legally dedicated to specific programs and services. The federal government limits the state's choices about where and how to spend this money. Some federal dollars come to the state as a fixed amount for a specific program. Most Federal Funds, however, are matching money for state expenditures.

If the state removes its General Fund dollars from a matched program, the federal government holds back its matching funds. Federal dollars are available only if the state operates the program with the federal government's approval.

Lottery Funds are another significant source of money the state can use for specific purposes. Increasing amounts of Lottery Funds go to dedicated purposes such as higher education sports programs, county economic development, the Education Stability Fund, the Parks and Natural Resources Fund, debt service and treatment of gambling addiction.

[Total Available Agency Revenues 2013-2015 \(.PDF\)](#)
Pie charts in this report show total General, Other, Lottery, and Federal Fund revenues available to agencies during the 2013-2015 budget biennium as of [June 30, 2013](#).

[Total Available Agency Revenues 2011-2013 \(.PDF\)](#)
Pie charts in this report show total General, Other, Lottery, and Federal Fund revenues available to agencies during the 2011-2013 budget biennium as of [June 30, 2012](#).

Oregon Transparency: Time To Pay the Bills (Expenditures)

http://www.oregon.gov/transparency/Pages/expenditures.aspx

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Time To Pay the Bills

[Multiple Agency Expenditure Reports from SFMA & Other Systems](#)
[Expenditure Report Data Viewer](#)
[Expenditures Oregon University System](#)
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Multiple Agency Expenditure Reports from SFMA & Other Systems

This report provides information on expenditures (i.e., cash transactions/payments) for the agencies that utilize the **Statewide Financial Management Application (SFMA)** issued for the fiscal year 2014 (July 1, 2013 - June 30, 2014).

Generally, the information contained in these agency expenditure files was generated as follows:

- All payments for the fiscal year 2014 (July 1, 2013 through June 30, 2014) that were applied to an expense account within SFMA for the agency.
- Payments to individuals identified in the system (i.e., benefit, foster care, crime victim payments, etc.), not including expenditures to employees, were removed to protect against the inadvertent disclosure of records that may be protected under federal or state law or contractual requirements.
- Payments to employees whose records are specifically protected from disclosure based on a protective court order were removed. Payments to all other employees are included.
- Any payment that did not include a vendor name within SFMA was removed. Many agencies use subsystems to generate checks and only provide SFMA with summary information.
- System entries related to vendors with negative amounts (i.e., credit amounts) were removed.

This Fiscal Year expenditure report does not include credit entries if the vendor line item was negative in total, nor does it include reimbursements by third parties for travel (e.g State of Oregon employee travel paid for, partially or in full, by the US Government, by conference organizers, etc.). This may cause expenditures listed in the report to be overstated, as the credit portion of these types of transactions may be excluded.

In addition, this report does not include information on expenditures for the Oregon

Oregon Transparency: Oregon Tax Expenditures

http://www.oregon.gov/transparency/Pages/TaxExpenditures.aspx

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Oregon Tax Expenditures

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[Tax Expenditure Reports](#)
[Economic Development - Related Tax Expenditures : Fiscal Year 2014](#)
[Economic Development - Related Tax Expenditures : Fiscal Year 2013](#)
[Energy Related - Tax Expenditures: Fiscal Year 2014](#)
[Energy Related - Tax Expenditures: Fiscal Year 2013](#)
[Enterprise Zones \(EZ\): 2014](#)
[Enterprise Zone \(EZ\) County Assessor Reports: Fiscal Year 2014](#)
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Introduction

Tax Expenditure Defined

The 1995 Budget Accountability Act defines a tax expenditure as:

any law of the Federal Government or of this state that exempts, in whole or in part, certain persons, income, goods, services, or property from the impact of established taxes, including, but not limited to tax deductions, tax exclusions, tax subtractions, tax exemptions, tax deferrals, preferential tax rates, and tax credits.

The term "tax expenditure" derives from the parallel between these tax provisions and direct government expenditures. For example, a program to encourage businesses to purchase pollution abatement equipment could be structured with an incentive in the form of a tax credit or a direct payment by the state to businesses. Tax expenditures can be viewed as: (1) providing financial assistance to certain groups of taxpayers, (2) providing economic incentives that encourage specific taxpayer behavior, or (3) simplifying or reducing the costs of tax administration. While the third of these policy objectives eliminates inefficiencies within the tax code, the first two *could* be implemented with direct expenditures rather than tax expenditures.

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Tax Expenditure Reports

This biennial report accompanies the Governor's recommended budget submitted to the Legislature before each session. It describes provisions of Oregon tax laws that impart special treatment to a group of taxpayers, such as exclusions, credits, deductions, and exemptions. The report describes each provision and provides revenue loss estimates and evaluations of effectiveness.

Oregon Transparency: County Expenditures of Lottery Funds

http://www.oregon.gov/transparency/Pages/CountyExpendituresLotteryFunds.aspx

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County Expenditures of Lottery Funds

[County Expenditures of Lottery Funds](#)
[Additional Resources](#)

County Expenditures of Lottery Funds

The Oregon Legislature passed House Bill 3188 during the 2011 Legislative Session. The Bill requires that each of the 36 Oregon Counties report on a variety of expenditure information, related to the use of Lottery Funds for the purpose of economic development. Below you will find the most recent copy of the Oregon County Expenditures of State Lottery Funds report.

[Oregon County Expenditures of State Lottery Funds \(.PDF\)](#)

The Oregon Lottery also maintains a database to track the funds that are allotted (through grants) to counties, and how the funds are expended by counties. Click on the following link to see how Lottery funds were allocated and spent in your county for the current or a past biennium (2 year cycle).

[How Lottery Funds are Allocated & Reports by County](#)

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Additional Resources

- [Oregon Blue Book List of Counties](#)
- [Association of Oregon Counties](#)
- [US Census Bureau: County Quickfacts](#)

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Oregon Transparency: Who Is The State Doing Business With? (Contracts/Procurement)

The screenshot shows a web browser window displaying the Oregon.gov website. The address bar shows the URL: <http://www.oregon.gov/transparency/Pages/contracts.aspx>. The page features the Oregon.gov logo and a banner for President's Day on February 16, 2015. The main heading is "Oregon Transparency: Opening State Government to Everyone".

Who Is The State Doing Business With? (Contracts/Procurement)

[ORPIN - Contracts Report as of June 30, 2014](#)
[ORPIN - Contracts Report as of June 30, 2014 \(Data Viewer\)](#)
[ODOT - Highway Construction Contract Awards Report](#)
[Lottery Commission - Contract Activity as of June 30, 2014](#)
[Oregon Judicial Department - Contracts as of June 30, 2014](#)
[Contracts - Oregon University System](#)
[Oregon Office of the State Treasurer - Contracts as of June 30, 2014](#)
[Historical \(Expired\) Contracts](#)
[Contract Data from Previous Years](#)

ORPIN - Contracts Report as of June 30, 2014

ORPIN Contracts Report

The State Procurement Office in the Department of Administrative Services (DAS) is the central procurement authority for those state agencies that are subject to DAS authority. The office develops, establishes and administers statewide contracts for goods and services on behalf of state government and Oregon Cooperative Procurement Program (ORCPP) members. The reports and descriptions listed below reflect the diversity of the environment in state government contracting and procurement.

State law gives many agencies authority to enter into contracts outside the State Procurement Office. Examples include the Oregon Lottery, Oregon Judicial Department, Oregon Department of Transportation, and the Oregon University System.

This report provides information on contracts and amendments to contracts issued from July 1, 2013 - June 30, 2014, for state agencies who are subject to DAS contracting authority. These agencies must report their contracting activity through the Oregon Procurement Information Network (ORPIN) system. The contract values reflected in this report are estimates.

Note: This report may not include contract information for the Oregon Judicial Department, Oregon State Lottery, Oregon University System, Oregon State Treasurer, or semi-independent state agencies, boards, and commissions. Some executive branch agencies have independent contracting authority for specific goods and services (e.g., Transportation, Secretary of State, State Treasurer, Human Services, Fish and Wildlife, Parks and Recreation, Aviation, Economic and Community Development, Housing, Corrections, Veterans Affairs, Military, Education, and state agencies "specifically authorized" by any law outside the Code to "enter into a contract"). Thus, the ORPIN system may not capture contract information about those activities.

[ODOT ORPIN Contract Report](#)

This ORPIN report provides information on some contracts and amendments issued for ODOT from July 1, 2013 - June 30, 2014. The contract values reflected in the report are estimates only.

Due to ODOT's independent contracting authority, and associated independent systems for capturing

Oregon Transparency: State Workforce

The screenshot shows a web browser window displaying the Oregon Transparency website. The address bar shows the URL http://www.oregon.gov/transparency/Pages/state_workforce.aspx. The browser's menu bar includes File, Edit, View, Favorites, Tools, and Help. The toolbar shows various icons for navigation and utility. The website header features the Oregon.gov logo on the left and a banner for President's Day on February 16, 2015, on the right. Below the header is a dark blue navigation bar with the text "Oregon Transparency: Opening State Government to Everyone".

The main content area is titled "State Workforce" and includes a sidebar on the left with a search function and a list of navigation links: About Us, Contact Us, Public Meetings, State Budget and Agency Key Performance Measures, Show Me The Money (Revenue), Time To Pay The Bills (Expenditures), Oregon Tax Expenditures, County Lottery Funds Expenditures, Who Is the State Doing Business With? (Contracts/Procurement), State Workforce, Education Service Districts (ESD's), Agency Administrative Rules, PERS Transparency, Local Government Transparency, Oregon's Budget Process, 2013-2015 Legislatively Adopted Budget, and Transparency Oregon Advisory Commission.

The main content area contains the following sections:

- State Workforce**
 - [About Human Resources](#)
 - [Report: How Employee Positions are Created, Budgeted and Used](#)
 - [State Employee Salary as of June 30, 2014](#)
 - [State Employee Salary as of June 30, 2014: Data Viewer](#)
 - [Salaries: Oregon University System](#)
 - [Salaries: Oregon Lottery](#)
- About Human Resources**

The [Chief Human Resource Office](#) and the [Enterprise Human Resources Division](#) (together formerly known as the Human Resource Services Division (HRSD) of the Department of Administrative Services) provides direction and services to state agencies in maintaining a stable and qualified workforce for Oregon state government. Its activities include classification and compensation, HR management and consultation, HR systems, labor relations, statewide recruitment and training.

Under the law, some agencies have authority to manage their workforce independent of DAS administrative rules, policies, and personnel reporting systems. Examples include Oregon Lottery, Oregon Judicial Department, the Oregon University System and Oregon's semi-independent boards and commissions.

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- Report: How Employee Positions are Created, Budgeted and Used**

The following report was prepared in June 2008, and provides a general introduction to budget related issues for state employees and their positions. It also answers some frequently asked questions about state employees and the budget. Click on the following link to access this report.

[How Employee Positions are Created, Budgeted and Used \(.pdf, 92KB\)](#)

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Oregon Transparency: Education Service Districts Transparency (ESDs)

The screenshot shows a web browser window displaying the Oregon.gov website. The address bar shows the URL: <http://www.oregon.gov/transparency/Pages/ESDTransparency.aspx>. The page features the Oregon.gov logo and a banner for President's Day on February 16, 2015. The main heading is "Oregon Transparency: Opening State Government to Everyone". The page is titled "Education Service Districts Transparency" and includes a navigation menu on the left with categories such as Search, About Us, Contact Us, Public Meetings, State Budget and Agency Key Performance Measures, Show Me The Money (Revenue), Time To Pay The Bills (Expenditures), Oregon Tax Expenditures, County Lottery Funds Expenditures, Who Is the State Doing Business With? (Contracts/Procurement), State Workforce, Education Service Districts (ESD's), Agency Administrative Rules, PERS Transparency, Local Government Transparency, Oregon's Budget Process, 2013-2015 Legislatively Adopted Budget, and Transparency Oregon Advisory Commission. The main content area includes links for Introduction, ESD Revenues (Money Coming In), ESD Expenditures \ Contracts \ Salary Information 2014, ESD Audit Reports, ESD Local Service Plans, and Additional Resources. The "Introduction" section states that the purpose of Oregon's Education Service Districts is defined in Oregon law (Oregon Revised Statute ORS 334.005) and that each ESD provides regional services to its component school districts. It also notes that there are 19 ESDs serving Oregon's 36 counties. The "ESD Revenues (Money Coming In)" section includes a "Funding Overview" which explains that education service districts in Oregon are funded through multiple sources: property taxes, state and federal contracts and grants, state timber receipts, and the State School Fund (SSF) formula. It also mentions that ESD's General Fund funding comes from a set amount per ADMw (Average Daily Membership weighted).

Oregon Transparency: Administrative Rules (State Agency)

The screenshot shows a web browser window displaying the Oregon Transparency website. The address bar shows the URL: <http://www.oregon.gov/transparency/Pages/Administrative-Rules.aspx>. The browser's menu bar includes File, Edit, View, Favorites, Tools, and Help. Below the browser window, the website header features the Oregon.gov logo on the left and a banner for President's Day on February 16, 2015, featuring portraits of Abraham Lincoln and George Washington. The main navigation bar includes links for Search, About Us, Contact Us, Public Meetings, State Budget and Agency Key Performance Measures, Show Me The Money (Revenue), Time To Pay The Bills (Expenditures), Oregon Tax Expenditures, County Lottery Funds Expenditures, Who Is the State Doing Business With? (Contracts/Procurement), State Workforce, Education Service Districts (ESD's), Agency Administrative Rules, PERS Transparency, Local Government Transparency, Oregon's Budget Process, 2013-2015 Legislatively Adopted Budget, and Transparency Oregon Advisory Commission.

Oregon Transparency: Opening State Government to Everyone

Administrative Rules

[Agency Administrative Rules](#)
[Secretary of State Administrative Rules](#)

Agency Administrative Rules

HB 2370, which passed during the 2013 legislative session, requires all agencies that maintain a website or Web page that displays the agency's rules or information relating to the agency's rules, must also display links to those web pages and web sites on the Oregon Transparency website. To initially facilitate the gathering of these links, the Department of Administrative Services provided all agencies with access to an electronic form, for submission of their informational links.

This data was then aggregated in a data.oregon.gov dataset. Clicking on the link below will open a new window and redirect you to this data set on the data.oregon.gov web site.

Link to [Agency Administrative Rules/Information About Rules](#)

[Additional Guidelines and Information](#)

Viewing the data set through data.oregon.gov, you will be able to take advantage of multiple tools to download and visualize data, create graphs and maps, or filter data, etc.

The data stored on data.oregon.gov is powered by the Socrata platform. You can find additional resources on how to use the platform to socialize data by visiting the [Socrata Knowledge Base and Community Forums](#).

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Secretary of State Administrative Rules

Links to the web site of the Secretary of State for rules adopted by state agencies are listed below.

Administrative Rules: [Listed Alphabetically](#) (Agency subdivisions are listed under the parent agency name (e.g., Elections Division is under Secretary of State)

Administrative Rules Listed by: [Agency Number](#)

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Oregon Transparency: PERS

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Public Employees Retirement System

PERS Oregon Public Employees Retirement System

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- Office Closures
- Oregon Transparency
- PERS Health Insurance Program
- Perspectives Newsletters
- Plan Definitions
- OSGP Deferred Comp
- Media Room
- Health Care TPA Logon
- PERS Home

Oregon Transparency

PERS participates in the [Oregon Transparency Website](#).

The following PERS documents are available:

- [Summary of Pension Unfunded Accrued Liability by Employer](#). This report shows unfunded PERS pension liabilities for each PERS-participating unit of government as of the most recent valuation date, December 31, 2011. Unfunded Accrued Liability (UAL) is the difference between accrued assets (employer contributions and investment earnings) and accrued liabilities (the cost of pension benefits earned) as of the valuation date.

The report is divided into three sections: employers participating in the State and Local Government Rate Pool, which includes all State Agencies and the Oregon University System (OUS); all community colleges, and those local governments that have elected to be part of the pool; School Districts, which includes all public K-12 school districts, education service districts, and public charter schools; and Independents employers, which are those local governments that have not elected to participate in the State and Local Government Rate Pool. Within each section employers are shown in alphabetical order by employer name. See glossary below.
- [Summary of PERS Employer Contribution Rates report](#). This report contains the contribution rates PERS-participating employers began paying July 1, 2013. These rates include the rate reduction resulting from passage of Senate Bill 822 and an accompanying budget note and were adopted by the PERS Board on May 31, 2013. Official post-SB 822 rates are shown in the last three columns, with pre-SB 822 rates shown in the first three columns for comparison.

Please note the following:
 - The report is arranged by actuarial pool, with Independent (non-pooled) employers listed first, followed by School Districts, ending with employers participating in the State and Local Government Rate Pool.
 - Rates are applied based on pay date. These rates were effective for payrolls dated on and after July 1, 2013, even if the pay was for work performed before that date.
 - Rates in this report include normal cost, unfunded actuarial liability (UAL), side accounts (if applicable), and retiree healthcare.
 - Rates in this report do not include pickup of the 6 percent employee IAP contribution.
 - School districts and charter schools that are not listed individually will pay the rates shown under the employer name "School Districts," employer number 3000, near the bottom of page 7.
- [PERS By The Numbers](#). This document describes the system demographics, benefits, funding level and status, revenue, and other PERS-related information.
- [PERS Facts](#). Distillation of PERS By The Numbers.
- [Board meeting minutes](#). Minutes for the previous PERS Board meeting are the first agenda item in the Board packet for the most recent Board meeting (e.g., the minutes for the 5/31/13 meeting are in the materials for the 7/26/13 meeting).
- [Oregon Administrative Rules \(OARs\) for PERS](#). Proposed, recently adopted, and existing PERS OARs.

Glossary

Actuarial accrued liability: The portion of the present value of prospective benefits allocated to service before the valuation date in accordance with the actuarial cost allocation method.

Oregon Transparency: Local Government Transparency

The screenshot shows a web browser window displaying the Oregon Transparency website. The address bar shows the URL: <http://www.oregon.gov/transparency/Pages/LocalGovernment.aspx>. The browser's menu bar includes File, Edit, View, Favorites, Tools, and Help. The toolbar shows icons for State of Oregon ePaystub, LFO site - Home, LFO SharePoint Libraries, ORBITS, FIS-RIS, and Suggested Sites. The website header features the Oregon.gov logo on the left and a banner for President's Day on February 16, 2015, on the right. The main navigation bar reads "Oregon Transparency: Opening State Government to Everyone".

The page content is organized into a sidebar on the left and a main content area on the right. The sidebar contains the following links:

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The main content area is titled "Local Government Transparency" and includes the following sections:

- [Local Government and Special Government Bodies](#)
- [City Government Transparency](#)
- [County Government Transparency](#)

The "Local Government and Special Government Bodies" section contains the following text:

Local Government and Special Government Bodies

[HB 2370](#) which passed during the 2013 Legislative session requires the Department of Administrative Services (DAS) to create a new page on the Transparency website. This page will provide links to websites established by local government (as defined in ORS 174.116) and; Special government bodies (as defined in ORS 174.117) for the purpose of providing transparency in the revenues, expenditures and budgets of the public bodies. DAS will include additional links on this webpage, upon receiving a request from a public body. The Transparency Oregon Advisory Commission may also recommend links to include on this webpage

Local government: as defined by [ORS 174.116](#)

Special government bodies: as defined by [ORS 174.117](#)

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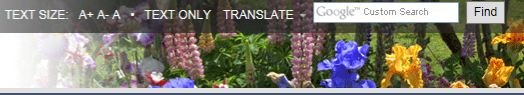
The "City Government Transparency" section contains the following text:

City Government Transparency

[League of Oregon Cities \(LOC\)](#)

- [City Charters](#)
- [City Codes](#)
- [City Incorporation Dates](#)
- [City Populations](#)
- [City Web Sites](#)
- [Small Cities Support Network](#)
- [Map of Oregon Cities](#)
- [Local and Regional Document Archive](#)
- [Where The Money Goes: A Report on City Property Taxes](#)
- [Reports, Surveys, and Other Resources](#)

Oregon Transparency: Oregon Budget Process



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Oregon Budget Process



The state budget is a tool used to carry out state law and policy decisions. The budget, which must be balanced, allocates all revenue resources including General Fund, Lottery, Federal and Other Funds that pay for public services. The budget may authorize debt financing for some projects and activities.

The budget covers two fiscal years, which is a biennium. The biennium begins on July 1 of an odd-numbered year and ends on June 30 of the next odd-numbered year (for example, July 1, 2013 - June 30, 2015).

The budget development process occurs in three major phases: Agency Request, Governor's Recommended Budget, and Legislatively Adopted Budget.

[Blue Book: Government Finance](#): Through this link visitors will learn where state and local government money comes from and how agencies are using that money.

Oregon Public Finance: Basic Facts

[Budget Process Overview](#): DAS Chief Financial Office
The Chief Financial Office helps the Governor prepare a budget for the Legislature to consider. This Web site explains the phases of the budget process in detail.

[Oregon Public Finance: Basic Facts \(LRO\) - 2011 Research Report #1-11](#)

This report from the Legislative Revenue Office describes basic facts about public finance. Released in January 2011, the report reflects events that occurred before that date.

[How Positions are Created, Budgeted and Used - Legislative Fiscal Office](#): This report answers common questions about state employees such as: how positions are created, budgeted for, and how much of the budget goes to cover the cost of employees.



Oregon Transparency: 2013-2015 Legislatively Adopted Budget



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2013 - 2015 Legislatively Adopted Budget

Note: For a summarized pie chart view of Budget Totals for the 2013-2015 Legislatively Adopted Budget (through 2014 Session), by program and funding source, click on the links below.

- [LAB Total Funds by Program](#)
- [LAB Totals by Funding Source](#)

Oregon's budget development process occurs in three major phases: Agency Request, Governor's Recommended Budget and Legislatively Adopted Budget.

For the 2013-2015 budget cycle the Governor's budget team developed the Governor's Recommended Budget and presented it to the Legislature in February 2013. Legislative committees reviewed the proposed budget and held public hearings to gather information from agencies and the public. Each budget bill included a Budget Report that described the committees' recommendations. The Legislature voted on each budget bill. When the bills received the Governor's approval, they became law and comprised the Legislatively Adopted Budget. Agencies are now in the process of administering the budget over the current two-year budget period (through June 2015).

As the Oregon Legislature now meets annually, it can now make changes to the budget (either in full session or through the Legislative Emergency Board between legislative sessions). The Governor may also call Legislature into special emergency sessions to deal with budget issues. The Legislatively Adopted Budget and the changes made during the biennium make up the Legislatively Approved Budget.


Legislative Fiscal Office

2013-2015

- [2013-2015 Governor's Balanced Budget](#) (December 2012)
- [2013-2015 Legislatively Adopted Budget Summary](#) (July 2013)
- [Analysis of the 2013-2015 Legislatively Adopted Budget](#) (September 2013)
- [Highlights of the 2013-2015 Legislatively Adopted Budget](#) (September 2013)
- [Highlights of 2013-2015 Legislatively Approved Budget UPDATE](#) (April 2014)



Oregon Transparency: Additional Resources



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Additional Resources

Audits	Oregon Blue Book
Bond Information	Oregon Legislative Assembly
Benchmarking State Business Incentives	ORESTAR - Campaign Finance Information
Oregon Chief Operating Officer	Public Employees Retirement System
Education Spending & Performance	Quasi-Public Agencies
Interactive Maps	State Revenue Forecast
Local Government Information	2009 - 2013 Federal and State Stimulus Funds
Money Owed to the State	

Audits

Secretary of State Audits

- [Audits Division](#): This Web site allows visitors to view audits by agency or by the year the audit was published.

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Bond Information

State Bond Advisory Commission

- [State Debt Policy Advisory Commission and Annual Reports](#)
- [2014 State Debt Policy Advisory Commission \(SDPAC\) Report](#): This January 17, 2014 report is intended to provide state policy makers and the public with a picture of the State's bonding capacity targets for the next few years.